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## ESSB 6573 - H AMD 1519 By Representative Ericks

## ADOPTED AS AMENDED 03/07/2008

1 Strike everything after the enacting clause and insert the 2 following:

"NEW SECTION. Sec. **1.** The legislature finds 3 that local 4 governments need additional revenues to provide public safety resources 5 in order to protect the citizens of Washington from fire and crime. 6 legislature finds that the current benefit formula contributions for the law enforcement officers' and firefighters' plan 7 2 are inadequate to modify that formula in recognition of the shorter 8 working careers for firefighters and police officers. The legislature 9 recognizes that although some officers and firefighters are able to 10 11 work comfortably beyond twenty-five years, the combat nature of fire 12 suppression and law enforcement generally require earlier retirement In recognition of the physical demands of the professions and 13 14 the inherent risks faced by law enforcement officers and firefighters, eligibility for retirement in the law enforcement officers' and 15 16 firefighters' plan 2 system has been set at age fifty-three. However, the benefit formula is designed for careers of thirty-five to forty 17 18 years, making retirement at age fifty-three an unrealistic option for 19 many.

Therefore, the legislature declares that it is the purpose of this act to provide local government public safety employers and the law enforcement officers' and firefighters' plan 2 pension plan with additional shared revenues when general state revenues exceed by more than five percent the previous fiscal biennium's revenue.

NEW SECTION. Sec. 2. A new section is added to chapter 41.26 RCW to read as follows:

The local public safety enhancement account is created in the state treasury. Moneys in the account may be spent only after appropriation. All receipts from section 4 of this act must be deposited into the account. Expenditures from the account may be used as follows:

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- (1) Following appropriation, fifty percent of the money in the account shall be transferred to the law enforcement officers' and firefighters' retirement system benefits improvement account established in section 3 of this act.
- 7 (2) Following appropriation, the balance shall be distributed by the state treasurer to all jurisdictions with law enforcement officers' 8 and firefighters' plan 2 members. Each year, the department of 9 retirement systems will determine each jurisdictions' proportionate 10 share of funds based on the number of plan 2 members each jurisdiction 11 12 has on June 1st of the prior year divided by the total number of plan 13 2 members in the system. The department of retirement systems shall 14 provide the distribution allocation to the state treasurer. Distributions by the state treasurer shall be made annually each 15 January 1st with one-half of the appropriation being distributed in the 16 17 first year of the appropriation and any remainder the following year. If an appropriation is made for a single fiscal year, the entire 18 appropriation shall be distributed the following January 1st. 19 Jurisdictions that contract with other eligible jurisdictions for law 20 21 enforcement services or fire protection services must agree on the 22 distribution of funds between the contracting parties and must inform the department of retirement systems as to how the distribution is to 23 24 be made. Distributions will continue to be made under the terms of the 25 agreement until the department of retirement systems is notified by the eligible jurisdiction of any agreement revisions. If there is no 26 27 agreement within six months of the distribution date, the moneys lapse to the state treasury. Moneys distributed from the balance of the 28 public safety enhancement account may be used for the following 29 (a) Criminal justice, including those where an ancillary 30 purposes: benefit to the civil justice occurs, and includes domestic violence 31 32 programs; (b) information and assistance to parents and families dealing with at-risk or runaway youth; or (c) public safety. 33
- NEW SECTION. Sec. 3. A new section is added to chapter 41.26 RCW to read as follows:
- 36 (1) The local law enforcement officers' and firefighters' 37 retirement system benefits improvement account (benefits account) is

created within the law enforcement officers' and firefighters' retirement system plan 2 fund. All receipts from section 2(1) of this act must be deposited into the account.

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- (2) The funds in the benefits account shall not be included by the actuary retained by the board in the calculation of the market value of assets of the law enforcement officers' and firefighters' retirement system plan 2 fund until the board directs the actuary retained by the board in writing to do so for purposes of financing benefits enacted by the legislature. The board shall, in consultation with the state investment board and within ninety days of the transfer of funds into the benefits account, provide the actuary retained by the board, in writing, the market value of the amount directed from the benefits account for inclusion in the calculation of the market value of assets of the law enforcement officers' and firefighters' retirement system plan 2 fund. The market value of the amount directed from the benefits account shall be an amount determined by the state actuary to sufficiently offset the unfunded actuarial accrued liabilities of benefit improvements financed from this account. The market value of the amount directed from the benefits account shall be determined as of the date of the direction from the board to include this amount for purposes of financing benefits enacted by the legislature.
- 22 (3) The law enforcement officers' and firefighters' plan 2 23 retirement board shall administer the fund in an actuarially sound 24 manner.
  - (4) The state investment board has the full power to invest, reinvest, manage, contract, sell, or exchange investment money in the benefits account. The state investment board is authorized to adopt investment policies for the money in the benefits account. All investment and operating costs associated with the investment of money within the benefits account shall be paid pursuant to RCW 43.33A.160 and 43.84.160. With the exception of these expenses, the earnings from the investment of the money shall be retained by the benefits account.
  - (5) All investments made by the state investment board shall be made with the exercise of that degree of judgment and care pursuant to RCW 43.33A.140 and the investment policy established by the state investment board.
- 37 (6) When appropriate for investment purposes, the state investment 38 board may commingle money in the fund with other funds.

(7) The authority to establish all policies relating to the benefits account, other than the investment policies set forth in this section, resides with the law enforcement officers' and firefighters' plan 2 retirement board. Other than investments by and expenses of the state investment board, disbursements from this fund may be made only on the authorization of the law enforcement officers' and firefighters' plan 2 retirement board for purposes of funding the member, employer, and state cost of financing benefits enacted by the legislature.

- (8) The state investment board shall routinely consult with and communicate with the law enforcement officers' and firefighters' plan 2 retirement board on the investment policy, earnings of the trust, and related needs of the benefits account.
- (9) Funds in the benefits account cannot be used to finance future benefit improvements if the state actuary determines that the actuarial present value of fully projected benefits for current and future members for all benefits being financed from this account exceeds the actuarial present value of the revenue provided under section 4 of this act and the accrued earnings of the benefits account. When making the determination under this subsection, the state actuary shall select assumptions and methods to reduce the risk that the actual revenue received is less than the assumed revenue.
- NEW SECTION. Sec. 4. A new section is added to chapter 41.26 RCW to read as follows:
  - (1) By September 30, 2011, if the prior fiscal biennium's general state revenues exceed the previous fiscal biennium's revenues by more than five percent, subject to appropriation by the legislature, the state treasurer shall transfer five million dollars to the local public safety enhancement account.
  - (2) By September 30, 2013, if the prior fiscal biennium's general state revenues exceed the previous fiscal biennium's revenues by more than five percent, subject to appropriation by the legislature, the state treasurer shall transfer ten million dollars to the local public safety enhancement account.
  - (3) By September 30, 2015, if the prior fiscal biennium's general state revenues exceed the previous fiscal biennium's revenues by more than five percent, subject to appropriation by the legislature, the

state treasurer shall transfer twenty million dollars to the local public safety enhancement account.

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- (4) By September 30, 2017, and by September 30 of each odd-numbered year thereafter, if the prior fiscal biennium's general state revenues exceed the previous fiscal biennium's revenues by more than five percent, subject to appropriation by the legislature, the state treasurer shall transfer the lesser of one-third of the increase, or fifty million dollars, to the local public safety enhancement account.
- 9 **Sec. 5.** RCW 41.26.720 and 2003 c 2 s 5 are each amended to read as 10 follows:
- 11 (1) The board of trustees have the following powers and duties and 12 shall:
  - (a) Adopt actuarial tables, assumptions, and cost methodologies in consultation with an enrolled actuary retained by the board. The state actuary shall provide assistance when the board requests. The actuary retained by the board shall utilize the aggregate actuarial cost method, or other recognized actuarial cost method based on a level percentage of payroll, as that term is employed by the American academy of actuaries. The actuary retained by the board shall adjust the actuarial cost method to recognize the actuarial present value of future revenue that will be included in the calculation of the market value of assets pursuant to section 3(2) of this act, using the methods and assumptions employed by the state actuary in section 3(9) of this In determining the reasonableness of actuarial valuations, assumptions, and cost methodologies, the actuary retained by the board shall provide a copy of all such calculations to the state actuary. If the two actuaries concur on the calculations, contributions shall be made as set forth in the report of the board's actuary. If the two actuaries cannot agree, they shall appoint a third, independent, enrolled actuary who shall review the calculations of the actuary retained by the board and the state actuary. Thereafter, contributions shall be based on the methodology most closely following that of the third actuary;
    - (b)(i) Provide for the design and implementation of increased benefits for members and beneficiaries of the plan, subject to the contribution limitations under RCW 41.26.725. An increased benefit may not be approved by the board until an actuarial cost of the benefit has

been determined by the actuary and contribution rates adjusted as may be required to maintain the plan on a sound actuarial basis. Increased benefits as approved by the board shall be presented to the legislature on January 1st of each year. The increased benefits as approved by the board shall become effective within ninety days unless a bill is enacted in the next ensuing session of the legislature, by majority vote of each house of the legislature, repealing the action of the board;

- (ii) As an alternative to the procedure in (b)(i) of this subsection, recommend to the legislature changes in the benefits for members and beneficiaries, without regard to the cost limitations in RCW 41.26.725(3). Benefits adopted in this manner shall have the same contractual protections as the minimum benefits in the plan. The recommendations of the board shall be presented to the legislature on January 1st of each year. These measures shall take precedence over all other measures in the legislature, except appropriations bills, and shall be either enacted or rejected without change or amendment by the legislature before the end of such regular session;
- (c) Retain professional and technical advisors necessary for the accomplishment of its duties. The cost of these services may be withdrawn from the trust;
- (d) Consult with the department for the purpose of improving benefit administration and member services;
- (e) Provide an annual report to the governor and the legislature setting forth the actuarial funding status of the plan and making recommendations for improvements in those aspects of retirement administration directed by the legislature or administered by the department;
- (f) Establish uniform administrative rules and operating policies in the manner prescribed by law;
- (g) Engage administrative staff and acquire office space independent of, or in conjunction with, the department. The department shall provide funding from its budget for these purposes;
- (h) ((The board shall publish [Publish])) Publish on an annual basis a schedule of increased benefits together with a summary of the minimum benefits as established by the legislature which shall constitute the official plan document; and

- 1 (i) Be the fiduciary of the plan and discharge the board's duties 2 solely in the interest of the members and beneficiaries of the plan.
  - (2) Meetings of the board of trustees shall be conducted as follows:
  - (a) All board meetings are open to the public, preceded by timely public notice;
    - (b) All actions of the board shall be taken in open public session, except for those matters which may be considered in executive session as provided by law;
    - (c) The board shall retain minutes of each meeting setting forth the names of those board members present and absent, and their voting record on any voted issue; and
    - (d) The board may establish, with the assistance of the appropriate office of state government, an internet web site providing for interactive communication with state government, members and beneficiaries of the plan, and the public.
    - (3) A quorum of the board is six board members. All board actions require six concurring votes.
    - (4) The decisions of the board shall be made in good faith and are final, binding, and conclusive on all parties. The decisions of the board shall be subject to judicial review as provided by law.
    - (5) A law enforcement officers' and firefighters' retirement system plan 2 expense fund is established for the purpose of defraying the expenses of the board. The board shall cause an annual budget to be prepared consistent with the requirements of chapter 43.88 RCW and shall draw the funding for the budget from the investment income of the trust. Board members shall be reimbursed for travel and education expenses as provided in RCW 43.03.050 and 43.03.060. The board shall make an annual report to the governor, legislature, and state auditor setting forth a summary of the costs and expenditures of the plan for the preceding year. The board shall also retain the services of an independent, certified public accountant who shall annually audit the expenses of the fund and whose report shall be included in the board's annual report."
- 35 Correct the title.